Why is brain development important for juvenile justice?

Brain imagery now allows us all to see the developmental milestones achieved by the human brain as it grows and matures throughout the early stages of life—confirming in pictures what parents and those who work closely with youth have long found to be true: adolescence is a period of gradual maturation. Hard science demonstrates that teenagers and young adults are not fully mature in their judgment, problem-solving and decision-making capacities.

Adolescence, roughly defined as the period between the onset of puberty and maturity, may last from age 10 to age 25. During this period of rapid growth, American adolescents live in a precarious middle ground between the innocence and immaturity of childhood and the responsibility and accountability of adulthood. On the one hand, the law shields adolescents from their inability to make sound judgments and their natural propensity to be impulsive and reckless. Such societal understanding is expressed in the laws of 29 states where the legal alcohol consumption age is expressly 21 years of age. In 48 states, the marriageable age is set at age 18, unless a minor obtains parental or judicial consent. Nationwide, no one can cast a ballot or join the military until age 18. The intent of such laws is clear—to protect the young from their own immaturity, while providing opportunities for learning and maturation.

On the other hand, some laws—specifically those in some criminal statutes—do not reflect such societal understanding of the nature of child and adolescent development. In fact, there are 15 states that regard children as young as 10 years of age as competent and responsible enough to be put on trial in the juvenile court. Forty-four states and the District of Columbia regard children as young as 14 years of age as mature enough to be held as responsible as adults for wrongdoing and to be sanctioned as adults in the criminal court, without full regard what is know about child and adolescent development or full consideration of the age-appropriate services and supports needed. In addition, treatment approaches used for court-involved youth with substance abuse and mental health problems are often modeled after those used for adults—again, without appropriate regard to what is known about more effective approaches based on the research of adolescent development.

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1 National Institute on Alcohol Abuse and Alcoholism, Alcohol Policy Information System, “Exceptions to Minimum Age of 21 for Consumption of Alcohol as of January 1, 2005.”
KEY FACTS

- During adolescence, the brain begins its final stages of maturation and continues to rapidly develop well into a person’s early 20s, concluding around the age of 25.\(^5\)

- The prefrontal cortex, which governs the “executive functions” of reasoning, advanced thought and impulse control, is the final area of the human brain to mature.\(^6\)

- Adolescents generally seek greater risks for various social, emotional and physical reasons, including changes in the brain’s neurotransmitters, such as dopamine, which influence memory, concentration, problem-solving and other mental functions. Dopamine is not yet at its most effective level in adolescence.\(^7\)

- Adolescents commonly experience “reward-deficiency syndrome,” which means they are no longer stimulated by activities that thrilled them as younger children. Thus, they often engage in activities of greater risk and higher stimulation in efforts to achieve similar levels of excitement.\(^8\)

- Adolescents must rely heavily on the parts of the brain that house the emotional centers when making decisions, because the frontal regions of their brains are not fully developed.

KEY RESEARCH & QUESTIONS

Brain and developmental research conducted over the past 10 to 15 years have opened new pathways to understanding the true developmental differences between adolescents and fully mature adults. The findings highlight the need to conduct more basic and applied research regarding such developmental differences—how they influence motivation, judgment, thinking, feeling and social relationships—and to explore the ways in which intervention and treatment strategies may be changed to incorporate such research, with an ultimate goal of balancing positive outcomes for youth with public safety and individual accountability.

The research also brings difficult questions to the forefront. How does one guide an adolescent to cope in a healthy manner with this tumultuous stage of life? How do we hold young offenders accountable and take advantage of every opportunity to positively influence their development? How can and should common delinquency prevention and juvenile justice practices and laws change to incorporate a more sensible approach to addressing the needs of adolescents, while balancing them with community safety needs?

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\(^6\) Paul Thompson, Ph.D., “Time-Lapse Imaging Tracks Brain Maturation From Ages 5 to 20,” National Institutes of Mental Health, and the University of California Los Angeles, May 2004; also, author interview with Robin Jenkins, Ph.D., June 2006.


\(^8\) Ibid.
At the highest levels of jurisprudence, changes have already begun. In 2005, the U.S. Supreme Court’s ruling in *Roper v. Simmons* outlawed the juvenile death penalty. In authoring the majority opinion that the death penalty is not appropriate for youth under age 18, Justice Anthony Kennedy noted that “juveniles are more vulnerable or susceptible [than adults] to negative influences and outside pressures, including peer pressure… This is explained in part by the prevailing circumstance that juveniles have less control, or less experience with control, over their own environment.” Justice Kennedy further cited scientific and sociological studies on the “underdeveloped sense of responsibility found in youth.” Following the logic of the high court’s ruling and its roots in a clearer understanding of the adolescent mind, it becomes important for juvenile court professionals and practitioners engaged in delinquency prevention and rehabilitation to re-examine each point of contact or interaction with adolescents—to ensure that developmentally appropriate responses are in place.

**RESOURCES**

The following list of Web sites, reports and books provides key resources on the science of adolescent brain development.

**Abigail Baird, Ph.D.** (http://www.theteenbrain.com/research/projects/). Baird’s extensive research on the decision-making processes and social and emotional development of adolescents can be found on this site.


**Centers for Disease Control (CDC)** (www.cdc.gov). The CDC’s extensive Web site has a user-friendly search engine. Key words such as “youth,” “juvenile,” and “youth assets” will lead to reports and surveys on youth risk behavior and adolescent health.

**Chapin Hall Center for Children at the University of Chicago** (www.chapinhall.org). Chapin Hall dedicates a large section of its Web site to community, child and youth development. Among the many resources is an issue brief entitled, “Focusing Juvenile Justice on Positive Youth Development.”

**Cornell Law School** (www.law.cornell.edu). The U.S. Supreme Court’s opinions—majority, concurrent and dissenting—on *Roper v. Simmons* can be found using this Web site’s database.

**Diana H. Fishbein, Ph.D.** (http://www.rti.org/index.cfm). By searching from the RTI home page on her name, you can locate Fishbein’s work. She has applied neuroscience to the evaluation of crime prevention programs and consults regularly with federal, state and local agencies for purposes of expert witnessing in criminal court, training, technical assistance, scientific peer reviews and development of research protocols.

Juvenile Law Center (JLC) (www.jlc.org). The JLC Web site has a section devoted to research, publications and fact sheets. In addition, it contains the work of Marsha Levick, the JLC legal director, and Laurence Steinberg, Ph.D., Director of the MacArthur Research Network on Adolescent Development and Juvenile Justice.

The MacArthur Research Network on Adolescent Development and Juvenile Justice (www.mac-adoldev-juvjustice.org). The John D. and Catherine T. MacArthur Foundation has supported the work of the MacArthur Research Network on Adolescent Development and Juvenile Justice, directed by Laurence Steinberg, Ph.D., for many years. The Research Network’s Web site is filled with information about ongoing and completed studies that illuminate issues of competence and culpability in the relationships that adolescent offenders have with the juvenile justice system.

National Academies Press (www.nap.edu). More than 3,000 books and reports can be found through the National Academies Web site, including *From Neurons to Neighborhoods: The Science of Early Childhood Development*. *Neurons to Neighborhoods* dedicates a significant section to the stages of brain maturation and considers the impact of other factors on child development.

National Academies’ Board on Children, Youth, and Families (www7.nationalacademies.org/bocyf/). The National Academies’ Board of Children, Youth and Families provides summaries of adolescent brain development research and a report on emerging issues in the study of adolescence at the above listed Web site.

Office of Juvenile Justice and Delinquency Prevention (OJJDP) (www.ojjdp.ncjrs.org). OJJDP, at the Office of Justice Programs, U.S. Department of Justice, provides a national overview of the latest findings and programs in youth development and the juvenile court system.

Oklahoma Institute for Child Advocacy (OICA) (www.oica.org). With a primary focus on early child development and prevention, OICA conducts the “Youth Asset Study,” which involves teens and their parents as participants. The study is funded in part by the CDC and delves into how assets counter risky behavior.


Search Institute (www.search-institute.org). The Search Institute’s Web site presents a definitive description of the 40 developmental assets for youth. It also offers strategies and research on positive youth development.

Thomas Grisso, Ph.D., at University of Massachusetts Medical Center, Department of Psychiatry (www.umassmed.edu/cmhsr/faculty). By following the link for Grisso, you will locate several resources of note, including: *Double Jeopardy: Adolescent Offenders With Mental Disorders* by Grisso, 2004; *Evaluating Juveniles Adjudicative Competence: Agenda for Clinical Practice*, by Grisso, 2005; and *Youth on Trial: A Developmental Perspective on Juvenile Justice*, Grisso and Robert Schwartz, editors, 2000.
Wisconsin Council on Children and Families (WCCF) (www.wccf.org). Under projects and topics, WCCF’s Web site has a section on juvenile justice where the report “Rethinking the Juvenile in Juvenile Justice” is available. The report discusses adolescent brain development and makes recommendations to improve the juvenile court system.


*Your Adolescent: Emotional, Behavioral, and Cognitive Development from Early Adolescence Through the Teen Years*, by the American Academy of Child and Adolescent Psychiatry, HarperCollins Publisher, 2000. While covering brain development, the book also looks at the physical and social changes of adolescence.

For additional information on adolescent brain development, please also visit the Web site of the Coalition for Juvenile Justice (CJJ) (www.juvjustice.org).